

## CITY OF SPARKS, NV COMMUNITY SERVICES DEPARTMENT

**To:** Mayor and City Council

From: Marilie Smith, Administrative Secretary

**Subject:** Report of Sparks Planning Commission Action

**Date:** August 20, 2020

**RE:** <u>PCN19-0040</u> – 7. PCN19-0040 – Consideration of and possible action on requests for a site generally located at 555 Highland Ranch Parkway, Sparks, Nevada, to:

- DA20-0001 Amend the Development Agreement between City of Sparks, QK, LLC, and 5 Ridges Development Company, Inc., to add 34.71 acres to a site approximately 386.87 acres in size, thereby increasing the size of the site to 421.58 acres (For Possible Action);
- ANX20-0002 Annex into the City of Sparks a site 34.71 acres in size. Upon annexation the parcel shall convert from a Washoe County zoning designation of GR (General Rural) to a City of Sparks zoning designation of A-40 (Agriculture) (For Possible Action);
- MPA20-0003 Amend the Comprehensive Plan land use designation from approximately 34.71 acres of Rural (Washoe County Designation) to approximately 10.00 acres of Intermediate Density Residential (IDR) and 24.71 acres of Open Space (OS) (For Possible Action);
- RZ20-0002 Rezone approximately 34.71 acres from A-40 (Agriculture) to approximately 10.00 acres SF-6 (Single-Family Residential, 6,000 sq. ft lots) and 24.71 acres A-5 (Agriculture) (For Possible Action); and
- Sponsor an amendment to the 2019 Truckee Meadows Regional Plan for a site 34.71 acres in size to change the Regional Land Designation from RA (Rural Area) to Tier 2 Land and amend the boundaries of the Truckee Meadows Service Area and the City of Sparks Sphere of Influence to include the site. (For Possible Action)

Please see the attached excerpt from the July 2, 2020 Planning Commission meeting transcript.

1	COMMISSIONER PETERSEN: Aye.
2	MS. MARTINEZ: Commissioner Blaco?
3	COMMISSIONER BLACO: Aye.
4	MS. MARTINEZ: Commissioner Carey?
5	COMMISSIONER CAREY: Aye.
6	MS. MARTINEZ: Commissioner Pritsos?
7	COMMISSIONER PRITSOS: Aye.
8	MS. MARTINEZ: Commissioner Rawson?
9	COMMISSIONER RAWSON: Aye.
10	MS. MARTINEZ: Commissioner VanderWell?
11	COMMISSIONER VANDERWELL: Aye.
12	CHAIRMAN READ: Thank you. Motion passes
13	unanimously. Thank you, Sienna, for your presentation.
14	I guess, we'll hear from you soon.
15	All right. Next, we have up PCN19-0040,
16	consideration of and possible action on five requests
17	for the same site at 555 Highland Ranch Parkway.
18	The first request is DA20-0001, which is to
19	amend the development agreement between the City of
20	Sparks, QK, LLC, and 5 Ridges Development Company to
21	increase the site.
22	Next is ANX20-0002, which is an annexation of a
23	site from a Washoe County General Rural zoning to a City
24	of Sparks Agricultural zoning.

And then we have MPA20-0003, which is an 1 amendment to the Comprehensive Plan land use designation 2 of Rural to Intermediate Density Residential and some 3 Open Space. 4 And next is RZ20-0002, which is a rezone 5 request from Agriculture to Single-Family Residential 6 and some Agriculture. 7 And, finally, a request to sponsor an amendment 8 9 to the 2019 Truckee Meadows Regional Plan. MS. REID: So, again, thank you, Madam Chair 10 11 and members of the Commission. Sienna Reid with the Planning Division presenting the second agenda item that 12 is associated with the Five Ridges project site tonight. 13 14 Can everybody see the slides before them, or at least the slide before them currently? 15 CHAIRMAN READ: Yes, we can see and hear you 16 very well. 17 MS. REID: Perfect. Okay. So, as noted by the 1.8 Chair, there are five requests associated with this 19 20 particular agenda item. And the first of these, Amendment Number 2 to the development agreement for the 2.1 Five Ridges project site applies to a larger site area 22 23 than the annexation Comprehensive Plan land use 24 amendment, rezoning and Regional Plan amendment

sponsorship requests, which are primarily associated with the property that's proposed to be added to the Five Ridges project site.

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So to give you a visual here, the area bound in red on this slide shows the Five Ridges project site as proposed for expansion. The parcel that would be added is shown is black hatching, and it totals 34.71 acres in size. If this property is added to Five Ridges project site, that site would ultimately increase to a total of 421.58 acres.

The annexation, Comprehensive Plan land use amendment, rezoning and Regional Plan amendment sponsorship requests apply only to the property that is shown in black hatching, and that is currently under Washoe County jurisdiction.

With regards to background for the Five Ridges project site, much this information was covered with the previous agenda item. So I'll be brief and note that the initial entitlements associated with the Quarry, as the project was known at that time, were approved in July of 2018. Amendment Number 1 to the Development Agreement was later processed and approved in February of 2020.

And then, most recently, you'll remember that

1 tentative map and conditional use permit requests for
2 portions of the Five Ridges project site were considered
3 by the Commission this April.

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And collectively, the five requests before you tonight, they propose to expand the Five Ridges project site and support single-family development on a portion of that expansion area.

Fair warning. Due to the fact that there are five requests associated with this item, this presentation is a bit lengthy. After giving the Commission an overview of the requests, we'll move on to the findings analysis. But that findings analysis is certainly a little bit beefy. We've done our best to consolidate where possible, and we'll try to move through the findings as expeditiously as possible. But there are definitely quite a few to go through.

So in terms of project overview, should all five of the requests be approved, this slide shows the resulting Five Ridges project that would be governed by Amendment Number 2 to the development agreement. The total project area would encompass 421.58 acres, which includes the 34.71-acre expansion parcel.

With regards to permitted uses, the residential unit number is not proposed to change. A minimum of

1,200 and a maximum of 1,800 residential units would 1 remain permitted. The minimum amount of open space that 2 must be reserved is 120 acres. And single-family, 3 duplex, townhomes or multi-family development would be 4 5 allowed in accordance with adopted zoning districts. Commercial uses would also be allowed based on adopted 6 zoning. However, a limited number of commercial uses 7 would be allowed based on proposed Comprehensive Plan land use designations and zoning districts that were proposed as part of the previous agenda item, and then 10 also those in association with this agenda item. 11 And, ultimately, the applicant across the 12 expanded site is seeking a mix of Intermediate Density 13 Residential, or IDR, Multi-Family Residential 14, or 14 15 MF14, and Open Space on the Five Ridges project site, with conforming zoning districts of SF6, MF2 and A-5. 16 This slide gives the Commission a visual in 17 terms of existing and proposed Comprehensive Plan land 18 19 use designations for the 34.71-acre parcel. Currently, the property in its entirety is designated Rural in 2.0 21 Washoe County. The applicant is requesting City of Sparks Comprehensive Plan land use designations of 22 Intermediate Density Residential, or IDR, for the 2.3 eastern 10 acres of the site, and Open Space for the 2.4

1 | western 24.71 acres.

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For the zoning, the applicant is requesting to rezone the site, again on the eastern 10-acre portion of the site, to SF6, and on the western 24.71-acre portion to A-5.

Looking at the changes included in Amendment

Number 2 to the development agreement, these are mostly

due to the proposed expansion of the Five Ridges project

site. However, there are some additional changes

proposed for clarification and update purposes, as well

as to address comments received by the Nevada Department

of Transportation, or NDOT.

In addition to the increased project acres on this site, you can see changes that would impact Section 3.1 of the agreement for permitted uses and density. These would together remove references to specific zoning districts associated with permitted uses. And the intent there is really to simplify that portion of the agreement.

Gross density requirements are also proposed to be modified due to the expanded site area. And those gross density calculations, as updated, are based on a minimum of 1,200 and a maximum of 1,800 residential units. So, again, so requests here to alter the unit

1 parameters in any way.

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And then, also, within permitted uses and density, the minimum amount of Open Space that must be reserved is increased by 20 acres to a total of 120 acres.

Also, to address NDOT's comments regarding the timing of roadway improvements, Section 3.2 is modified to specify that improvements to the intersection of Highland Ranch Parkway and Pyramid Way shall occur concurrently with the widening of Highland Ranch Parkway. This was the intent of the language, but NDOT brought up a good clarifying request. And given that the agreement was open, we wanted to be able to address that request.

So with those improvements occurring concurrently, what that means is that both improvements would be triggered prior to the 650 first residential unit, the segment of Highland Ranch Parkway between the project entrance and Pyramid Way degrading to Level of Service D, or the intersection of Highland Ranch Parkway and Pyramid Way degrading to below Level of Service E. And that's whichever occurs first. So very similar to all of the language that you've seen before, just trying to bring forward additional clarity there.

In addition, the allowed disturbance area is updated based on a revised slope analysis. This results in a 26-acre increase to a total of 293 disturbed acres allowed.

And the agreement is further updated to reflect the current project status with regard to land use and agreement approvals. These include Washoe County's approval of an emergency access road and Council's approval of an agreement with the Sun Valley General Improvement District granting use of the City streets and roads for water transmission facilities.

And then, lastly, changes to the agreement include a variety of annexation property provisions. Some address definitions. Others address associated entitlement requests.

The conceptual land plan for Amendment Number 2 to the agreement is shown on this slide. All anticipated development is residential, with townhomes identified in Village 1 at the project entrance, as well as within Village 5 in the center of the site.

Single-family lots comprise the remaining development shown. And lots located in the expansion area, which is on the western portion of the site total approximately 19 single-family lots.

While Amendment Number 2 would expand the Five
Ridges project site, again, neither the permitted number
of residential units or infrastructure and public
service requirements necessary to serve those units are
proposed to change.

In terms of information provided by the applicant, the indication is that changes to the agreement are sought to promote better design and circulation through the project site.

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To facilitate inclusion of the 34.71-acre parcel that's proposed for annexation within the Five Ridges project site, the applicant is also requesting Council sponsor a Regional Plan amendment.

And so this map shows the relationship of the site, which you can see bound in red, that 34.71-acre parcel to the Truckee Meadows Regional Plan land designations as well as the Truckee Meadows Service Area, which is shown in the thicker black line.

As the site currently has a Rural Area regional land designation, what is being requested is a change to the Tier 2 land designation, as well as changes to include this particular area within the Truckee Meadows Service Area and also within the City of Sparks Sphere of Influence.

And so before City Council can take final 1 action on the requests that are part of this agenda 2 item, a Regional Plan amendment to redesignate the site 3 from that Rural Area to Tier 2 land and amend the boundaries of the TMSA and City of Sparks SOI is needed. 5 Consistent with past practice, the Commission 6 reviews these sponsorship requests and provides a 7 8 recommendation to Council. All right. So switching gears here and 9 settling in, to a certain extent, here are the findings 10 for each of the proposed requests. For brevity, the 11 findings for the development agreement amendment, 12 annexation, Comprehensive Plan land use and amendment, 13 or Comprehensive Plan land use amendment, excuse me, and 14 rezoning requests have been grouped by topic. These are 15 1.6 the same topic groups that we used in the last presentation. So conformance and consistency, 17 18 compatibility and public notice. The Regional Plan 19 sponsorship is going to be held out of this topic grouping, because we do have new review criteria 20 included as part of the 2019 Truckee Meadows Regional 2.1 Plan that need to be discussed. 22 So starting first with conformance and 23 consistency of the requests, this is going to be with 2.4

either the Comprehensive Plan, state law or code. And other than the Regional Plan amendment sponsorship, all of the requests under consideration tonight must be consistent with the City of Sparks Comprehensive Plan.

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So this slide focuses on the consistency of the development agreement with the City of Sparks Comprehensive Plan. As has been noted a couple of times, neither the permitted number of residential units or infrastructure and public service requirements to serve that development is proposed to change. support the amendment to the agreement and the associated requests under consideration, the applicant did provide an updated trip generation letter, as well as sewer and water studies analyzing development of the Five Ridges project site with solely residential development. And those studies did not warrant changes to the agreement related to infrastructure and services. And the master developer remains responsible for roadway and intersection improvements, secondary access, sewer collection system improvements, water transmission facilities and improvements, as well as flood control and drainage improvements.

Noting that the agreement continues to specify how infrastructure and public services would be

adequately provided to support development, it is the 1 opinion the City staff that the proposed changes in 2 Amendment Number 2 promote the City's goal of providing 3 adequate services concurrently with the impact of 4 development while not adversely impacting the 5 consistency of the agreement with the Comprehensive 6 7 That's in support of policies MG5 and CF1. Looking here at conformance and consistency as it relates to the annexation, the annexation request before you tonight must not only conform to the 10 requirements of Nevada Revised Statutes Chapter 268 per 11 finding A1, but also the Comprehensive Plan with 12 location of the annexation property in the City's Sphere 13 of Influence and the seven-year annexation program 14 15 pursuant to Finding A3. 16 Here, Chapter 260 allows for the City to annex properties that are identified in its annexation 17 program, as well as properties that is aren't identified 18 in its annexation program, provided that those types of 19 annexations, which are often termed voluntary, are 2.0 contiguous to City limits and annexation is requested by 2.1 100 percent of the property owners. And those, those 22 criteria are satisfied in this particular instance. 2.3 24 The property is not currently located in the

City's Sphere of Influence. And the City's annexation 1 2 program actually expired in 2016. However, as discussed, a request to include the property in the 3 City's Sphere of Influence would be considered through 4 the Regional Plan amendment process if City Council 5 sponsors the amendment. 6 7 Additionally, Finding A2 requires the 8 annexation request to conform to 10 annexation findings in Sparks Municipal Code. So these will be covered on the next few slides, with the first of these, first four 10 of these findings shown on this slide. 11 So as discussed, the property being considered 12 for annexation is contiguous to City limits on its 13 14 eastern property line side. In terms of utilities, those would be extended 15 through the existing Five Ridges project site consistent 16 with the agreement, making the extension of City limits 17 18 a logical extension. 19 And then annexation would not create an island, simply there because the property is already contiguous 20 to the City's current corporate boundary. 21 22 And in regard to expansion to accommodate planned growth, the Five Ridges project site, which 2.3

totals almost 387 acres currently, was annexed to the

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City of Sparks in 2018 to accommodate future housing 1 2 needs. And annexation of the 34.71-acre parcel would support modifications to the land plan that was 3 previously shown in the presentation that result in 4 improve circulation and promote development of the 5 greater Five Ridges project site would be units 6 anticipated in the development agreement. 7 8 The three annexation findings on this slide relate to utilities, community goals in the City's 9 Comprehensive Plan and the cost-effective provision of 10 service areas and capital facilities. 11 12 So in regards to water service, per the agreement, water service will be provided by the 13 Sun Valley General Improvement District, or SVGID, and 14 the developer is responsible for construction of water 15 transmission infrastructure, as well as dedicating water 16 17 rights to serve future development. 18 Sanitary sewer service is to be provided by the City of Sparks. It would ultimately be provided via the 19 Northwest Sanitary Sewer Interceptor, which is currently 20 located east of the project. 2.1 22 And, Chair, per the agreement the developer is responsible for all new on- and off-site sanitary sewer 23

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improvements.

Looking at community goals, annexation of the subject property and approval of the Comprehensive Plan land use amendment and rezoning requests associated with this agenda item would ultimately support modifications to the land plan that result in improved circulation and promote development of the greater Five Ridges project.

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And supplemental materials provided by the applicant and as shown earlier in terms of the land plan show approximately 19 single-family residences will be constructed on the site proposed for annexation. This is a small number of homes. However, annexation of the site would still continue to support development of the Five Ridges project site consistent with the agreement. And that agreement does encourage a strong and diverse housing market in support of Goal H2 in the City's Comprehensive Plan.

With regards to service areas and capital facilities, fire service would be provided from Fire Station Number 4 or through automatic aid with Truckee Meadows Fire.

In addition, the agreement continues to serve as the applicant's petition to be included in Impact Fee Service Area Number 1. That update, as stated in the last agenda item, is currently underway. And if the

subject property is ultimately included in that service area, it would contribute to construction of a fire station to serve the area, regional storm drain, sewer, and parks improvements.

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So provided that Amendment Number 2 to the agreement is approved, it is staff's view that the requested annexation complies with Policy CF1 that requires the provision of City services at acceptable service levels.

Moving on to the fiscal impact of the annexation, the fiscal impact analysis that was submitted was discussed a bit already under the previous agenda item. So I'll try and be brief and note that we have an assumption of 1,220 residential units, no commercial space, and an expanded site area and, ultimately, with the removal of that commercial space and the increase of roadway area that would be dedicated to the City, what is estimated as a positive fiscal impact of approximately \$700,000.

In regards to a Washoe County adopted community management plan, this particular area is located within the Sun Valley Area Plan, which is an element of the Washoe County Master Plan. The City has not received any comments from Washoe County on this topic or the

other requests, either.

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In addition to other factors, here it's just appropriate to note that the applicant has requested that City Council sponsorship of a Regional Plan amendment to include the subject property within the City's Sphere of Influence. And so, ultimately, should the City Council sponsor that requested Regional Plan amendment, that would be heard by the Regional Planning Commission and the Regional Planning Governing Board prior to any City Council consideration of the annexation request before you tonight.

Moving on to another aspect of conformance and consistency, here relating to the Comprehensive Plan land use amendment and rezoning, Finding CP1 requires the Comprehensive Plan land use amendment conform to the Regional Plan land use and intensity designations. And as I just discussed on the previous slide, the applicant is seeking that Regional Plan amendment to redesignate the site from Rural Area to Tier 2 land and then, also, to amend the boundaries of the TMSA and City of Sparks Sphere of Influence.

As proposed, the Intermediate Density

Residential, or IDR, Comprehensive Plan land use

designation allows for a density range of six to less

than 10 dwelling units per acre, and it complies with the maximum density standard of 30 dwelling units for Tier 2 land set forth in the Regional Plan.

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In addition, the proposed Open Space designation is also consistent with that Tier 2 land designation, because it provides for passive and active open space rather than suburban development.

And, lastly, here on this slide, portions of the site are also designated development constrained by the Regional Plan, and this is due to the presence of slopes of 30 percent or greater. This is a small area of the overall 34.71-acre site. And not only does the Comprehensive Plan encourage preservation of steep slopes, but, again, we have the Sparks Municipal Code that requires that two-to-one ratio of open space if there is a disturbance of slopes of 30 percent or greater. And, again, that is the Regional Plan.

Looking here at Finding CP2, the Comprehensive Plan amendment must implement the goals of the Comprehensive Plan.

And then Finding Z1 for the rezoning then requires that request be consistent with the Comprehensive Plan.

Application of the IDR and Open Space land uses

and then conforming SF6 and A-5 zoning districts would support single-family housing development on the site and support more broadly the development of the residential units consistent with the development agreement. Really they are promoting diverse housing through the City of Sparks.

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As has been previously discussed, the development agreement specifies the timing and scope of improvements needed to provide City services at acceptable service levels. And with that agreement in place and the updated fiscal impact analysis that was provided, it is staff's view that the requests comply with policies MG5 and CF1 of the Sparks Comprehensive Plan, that address fiscal implications to provide public services, and the provision of City services at acceptable service levels.

And, lastly, here on this slide, in regards to natural features, there are steep slopes. As I've noted, in addition to the 30 percent, there are slopes that range between 15 and 30 present on the site as well. And here to manage development on those folks are our Comprehensive Plan policies, as well as our Code, that requires development in terms of disturbed area be reduced as slopes increase. And, again, we have further

the development agreement stating that there is a maximum disturbed area that can be cleared, graded or otherwise disturbed, and that is increased to 293 acres, as was previously discussed through Amendment Number 2 to the agreement.

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All right. Moving on to compatibility, which is a new topic in terms of the findings analysis, the findings on display each focus on compatibility with surrounding land uses, Finding CP3 for the Comprehensive Plan land use and Finding Z2 for the rezoning.

Here, federally or homeowners association owned vacant land is located to the north, south and west of the site. These vacant lands have a Rural Washoe County master plan land use designation. And as proposed, the Open Space comprehensive land use designation would be applied to that western 24.71 acres of the site. And that Open Space designation is compatible with the surrounding unincorporated lands that are designated Rural.

On the eastern portion of the site, the IDR Comprehensive Plan land use is proposed to encompass 10 acres. And that's compatible with adjacent land to the east that is already designated IDR.

And noting that the rezoning request from A-40

to A-5 for the western portion of the subject site is consistent with the proposed open space zoning pieces further consistent with vacant properties zoned Open Space by Washoe County. And similar to the Washoe County Open Space zoning district, it is important to note that the A-5 zone proposed allows for agricultural and recreation uses by right and requires discretionary review for a limited number of industrial and utility uses. So they are very similar.

In terms of the rezoning request from A-40 to SF6 on that eastern portion of the site, this is very much consistent with future single-family uses in the adjacent SF6 zone immediately east of the site.

In terms of findings regarding public noticing, public notice is required for the annexation,

Comprehensive Plan land use amendment and rezoning requests with the Planning Commission and City Council meetings functioning as public hearings. Notice of the public hearing for the annexation and rezoning were provided at a minimum to all owners of property within 750 feet of the subject properties. And, also, public notice was provided in the Reno Gazette-Journal.

For the Comprehensive Plan land use amendment, mailed notices for a neighborhood meeting were provided

to all property owners, again here at a minimum within 750 feet of the subject site. That neighborhood meeting 2 was conducted also on June 8th with the same number of 3 attendees. As I mentioned in the last item, nine attendees noting concern regarding development of homes 5 on the ridgelines in a manner that would be visible from 6 properties located to the north of the Five Ridges 7 project site, traffic impact, and impacts to groundwater 8 9 due to municipal wells. All right. So moving on to what I will say is 10 the last kind of set of slides as it relates to 11 12 findings, here we have actual review criteria that come from the 2019 Truckee Meadows Regional Plan. 13 given that there are three requests associated with the 14 Regional Plan amendment, we have three sets of specific 15 review criteria for each. 1.6 So on this slide, what you can see are the 17 first three of six review criteria associated with the 18 requested Tier 2 land designation. 19 The first here is proximity to Tier 2 land. 2.0 21 The site is immediately adjacent to existing Tier 2 We also have compliance with applicable density 22 land.

requirements. This has been discussed as it relates to

compliance of the IDR land use with the Regional Plan

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land designations. And as requested, should the Tier 2 designation be approved, the IDR land use is certainly less dense from a residential density perspective than the maximum of 30 dwelling units per acre.

And then, in addition, or looking at enhanced potential for land use diversity and a mix of housing types, including the site in the Tier 2 land designation would support its addition to the Five Ridges project site. And provided that the associated development agreement amendment, annexation, Comprehensive Plan land use amendment and rezoning requests are approved, the agreement would allow for a mix of single-family, duplex, multi-family and townhome housing types, supporting overall housing type diversity.

Looking at infrastructure availability and connectivity to existing or planned multimodal transportation opportunities, the addition of the subject site to the Tier 2 land designation would further allow for the extension of infrastructure and public facilities that will be coming through the existing Five Ridges project site. And that would include sidewalks and multiuse paths that are required to be constructed by the developer.

In regards to other multimodal transportation

opportunities here, the Five Ridges project site is not identified in the 2040 Regional Transportation Plan from a transit service provision perspective. So the mean multimodal improvement would be sidewalks and multiuse paths.

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As proposed, approximately 10 acres of the site would be designated IDR, and the remainder would be designated Open Space. Noting that that is a relatively small amount of acreage, substantive impacts to other priority lands, as designated in the Regional Plan, are not anticipated if the proposed Regional Plan amendment were to be approved.

Here, shifting to the second aspect of the Regional Plan amendment sponsorship, which is expansion of the Truckee Meadows Service Area, or TMSA, to include the almost 35-acre site, the first four review criteria that you can see on the slide were already discussed as part of the review criteria for Tier 2 land.

So really just regarding the last bullet, which focuses on regional need for additional land, uses or purposes, application materials indicate that the addition of the site to the TMSA will support better design and circulation for the Five Ridges project, which will facilitate development at the project and

assist in meeting regional housing needs.

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And, lastly, here we have the review criteria for requests seeking to amend the City of Sparks Sphere of Influence that are shown on this slide. Changed conditions in the vicinity of the request include not only the proposed amendment to the agreement, but also associated entitlement requests for the current Five Ridges project site, which is adjacent to the annexation parcel.

And amending the boundary of the Sphere of Influence to include the site allows for the absorption of what would be an otherwise largely undevelopable parcel into the adjacent Five Ridges project site.

The residential units that are permitted in the agreement are anticipated to assist in meeting demand for additional housing in the region that is due to population growth. And as proposed, the proposed Regional Plan amendment request would support the development of these residential units.

In regards to conferring with Washoe County staff on the SOI boundary change, City of Sparks staff discussed all of the requests before the Commission tonight, as well as what the ultimate Regional Plan amendment process would be, with Washoe County staff.

And that was done verbally. And then, in addition, all 1 of the requests were distributed for Washoe County for 2 review and comment. And no comments have been received 3 4 by City of Sparks staff. In regards to this agenda item, I did not 5 receive any calls or emails as of today. 6 And with that, I'll conclude this presentation. 7 Staff is recommending approval of each of the five 8 requests for consideration as part of this agenda item. 9 10 CHAIRMAN READ: Thank you, Sienna. That was a very comprehensive presentation. I really got to hand 1.1 it to you, you hung in there. 12 Do any of the Commissioners have questions for 13 14 staff on this item? 15 All right. Moving on, do we have the applicant that would like to provide any additional information or 16 17 comment? MS. MARTINEZ: Mike Railey is able to speak 18 19 now. 20 MR. MIKE RAILEY: Good evening, everyone. Again, for the record, Mike Railey with Christy 21 Corporation representing 5 Ridges Development Company. 22 Yeah, I don't think there's much I could add to 2.3 Sienna's presentation. She did a great job, was very 24

1	thorough.
2	Once again, this is a kind of a cumbersome
3	entitlement process for what really boils down to a
4	fairly simple change and request. As you can see, the
5	majority of the site, about two-thirds of it, will
6	remain as permanent dedicated open space and really just
7	allows for a little bit of better circulation and layout
8	within the project itself.
9	The property is under common ownership with 5
10	ridges. It has very limited access and availability of
11	infrastructure should it remain outside of the project.
12	But with Five Ridges, it's essentially all the
13	infrastructure is being extended to the front door, so
14	to speak.
15	So, I think, it's a logical request. And we're
16	here to answer any questions that you might have.
17	CHAIRMAN READ: Thank you, Mike.
18	Do any Commissioners have questions for the
19	applicant?
20	Seeing none, let's open up for public comment.
21	And I'm assuming that we will need public comment for
22	each item separately.
23	MS. MCCORMICK: That's correct, Madam Chair.
24	CHAIRMAN READ: Okay. Thank you.

So we'll open up public comment for the 1 2 development agreement first. And, Casey, can you please repeat the call-in 3 information? 4 MS. MARTINEZ: The telephone number for call-in 5 participation is 1-669-900-6833, and the meeting ID 6 number is 962 4203 7566. And you'll press star 9 to 7 request to speak. 8 9 I do have one caller already wanting to speak. And their phone number begins with 376. You are now 10 11 able to speak. MR. DAN FLANNAGAN: Greetings, again, folks. 12 Dan Flannagan here listening to the presentation. 13 Sienna, very well done. However, I have some questions 14 15 regarding your vote you're about to take to support or to present this in front of the Regional Plan. 16 And it's very interesting, because I can't sit 17 and question any of you. I am talking to, basically, a 18 screen with you in the background. We can't convey or 19 have our questions answered. And it doesn't appear that 20 2.1 you are addressing anything we're saying anyway. So that being said, a couple items that you 22 said was about the trip generation letter. This creates 23 24 a substantial impact. And just a letter instead of a

reanalysis of the traffic impact is interesting and 1 inappropriate. You don't reference Sparks Section 2 20.04.011, which Karen Melby and I had worked very 3 closely to amend. And that was basically retired when 4 she retired. 5 The issue of mining water where you're taking 6 from the SVGID water supply and then taking the sewer 7 distribution through the City of Sparks is 9 inappropriate. The other item is an IDR designation all by 10 itself is very interesting. The IDR designation seems 11 to cover anything and everything that you don't want to 12 designate as anything else, and has no development 13 restrictions. I don't see anything in the codes where 14 that, you simply put it in a designation that is 15 comfortable that'll match your comprehensive area and 16 17 amendment plans. 18 And I'd like to know who you contacted at Washoe County for comments on this proposed agenda item, 19 because we'd like to contact them. So at least us, who 2.0 is in Washoe County, have the ability to vote them out 21

And a fairly simple development, interesting comment that was made by the developer's representative,

of office, unlike we can do in the City of Sparks.

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fairly simple, that's fine, but you know as well as I do 1 that none of you would allow the type of development 2 3 push through on a major impact in this area if it was anywhere adjacent to where you lived. 4 And, obviously, you're not going to comment on 5 my comments. So everybody have a good evening. 6 Thank 7 you very much. 8 CHAIRMAN READ: Thank you, caller. 9 Do we have any additional public comment on this item? 10 MS. MARTINEZ: I do not see any additional 11 requests to speak. Oh, I am sorry. One additional 12 request came up. Caller beginning in 742, you are now 13 14 able to speak. MR. ROC COLE: Hi. Roc Cole here. 15 I know you're tired of hearing this. And, quite frankly, I 16 know that all the wheels have been greased. 17 18 thing was approved a long time ago. 19 This is just like a kangaroo court for a little 20 caring for us people out here that mean nothing to you. Of course, if you lived out here, it would be different. 21 But I'm sure that you could care less. 22 2.3 Except for you, Scott, I will give you. 24 least you ask questions and present commentary. The

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rest of you sit there like drones. When you ask for
 1
 2
    comment or questions, it's like crickets in the
    background. What's wrong with you people? You call
 3
    yourself planners?
 4
                        Why don't you call yourself an
    approval committee, because that's what you are. All
 5
    you do is approve. It's really a joke. I'm ashamed of
 6
    all of you, again with one exception.
 7
 8
             You know, in this world, there's such thing as
 9
            And you guys could care less about us. And so
    could the developer. Because it's all about money. All
10
    you care about is money. City of Sparks for their tax
11
    revenues and the developer for his money. At what point
12
    is enough? Shame on all of you. Shame on all of you.
13
            I'm done.
14
15
            CHAIRMAN READ:
                             Thank you.
16
            Casey, any additional callers?
            MS. MARTINEZ: I do not have any additional
17
18
   requests to speak at this time.
19
            CHAIRMAN READ: Thank you.
            So with that, I will close the public comment
20
   for the development agreement and open public comment
21
22
   for the annexation petition.
            Do we have any callers on the annexation
2.3
   petition?
24
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1	MS. MARTINEZ: I do not see any requests to
2	speak.
3	CHAIRMAN READ: Okay. I will go ahead and
4	close public comment on the annexation and open public
5	comment for the Comprehensive Plan land use amendment
6	request.
7	Do we have any callers?
8	MS. MARTINEZ: There are no requests to speak.
9	CHAIRMAN READ: All right. Thank you.
10	Let's close public comment on the Comprehensive
11	Plan land use amendment and open public comment for the
12	rezoning requests.
13	Do we have any public comment?
14	MS. MARTINEZ: No requests to speak.
15	CHAIRMAN READ: Thank you.
16	So let's close the public comment for rezoning
17	requests and open public comment for the Truckee Meadows
18	Regional Plan amendment sponsorship request.
19	Do we have any public comment?
20	MS. MARTINEZ: I do have one request to speak.
21	The phone number beginning in 742, you are now able to
22	speak.
23	MR. ROC COLE: This is Roc again. And I'm sure
24	you guys are just thinking, look, I hope this guy shuts

up so we can get to dinner.

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But I would like to say one thing. We were told in the appeal process with the City Council that there was over 10 meetings and public notices sent out on the demise of our ridgeline. You know what, I want proof of that. And, I think, you owe us proof that this ridgeline was deemed not protected, or how, I don't know how you can take that away without giving us some proof. Shouldn't you have to uphold what is in place? With the swipe of a pen, it just goes away?

And in the neighborhood meeting of this, the developer stated that there was over a hundred acres of developable land that was not being developed. can't you take that hundred acres, take all the homes off the ridgeline, offset them down to where we don't have to look at them, and everybody else in this valley that you care nothing about because it's not your precious city, and put them in that hundred acres? It's a win-win-win. It's a win for the City of Sparks. You get your tax dollars. It's a win for the developer 'cause he gets his homes, although he doesn't get the view lot. And it's a win for us, because we get something that was promised to us five times.

Please take that into consideration. I know

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you will, Scott. I was at the Quarry meeting back when
 1
    we could go to the meetings. Do you know you even
 2
 3
    had -- and I don't even know her name, but she was
    sitting on the left. Do you know, she didn't even know
 4
    what a detention basin was? A detention basin.
 5
                                                      Isn't
    that a little embarrassing for a planning commission?
 6
 7
             I rest my case.
             CHAIRMAN READ:
 8
                             Thank you, caller.
 9
             Casey, do we have any other callers?
             MS. MARTINEZ: We have no additional requests
10
11
    to speak.
12
             CHAIRMAN READ:
                            Thank you.
13
             So I will close public comment for the Truckee
14
    Meadows Regional Plan amendment. And that ends our
    public comment. And we will bring it back to the
15
    Commission for discussion. Any additional questions
16
    from the Commissioners?
1.7
18
             Seeing none, we have five motions. And,
19
   Alyson, for clarification, can you tell me which ones
20
   will require a supermajority?
             BOARD MEMBER VANDERWELL:
21
                                       Madam Chair, before
22
   we start, I have some clarifications. From one of the
   speakers -- and I apologize. It was on the first, it
23
   was on our first agenda item. But they had spoken about
24
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1
    fire and a fire station and things like that.
    would just like to point out that on page 16 of this
 2
    report, in the third paragraph, in the third bullet
 3
    point, and I will read it. I apologize.
 4
 5
             It states "equipping all dwelling units and
    commercial structures intended for or used for human
 6
    occupancy with fire suppression systems."
 7
             CHAIRMAN READ: Thank you, Commissioner
 8
 9
    VanderWell, for that clarification.
             Anything else from the other Commissioners?
10
             Okay. So go ahead, Alyson, on the motions.
11
    You were going to tell me which ones will require the
12
13
    supermajority.
14
             MS. MCCORMICK: Thank you, Madam Chair.
    the Comprehensive Plan land use amendment, MPA20-0003,
15
    requires a supermajority. The other items are less than
16
    full majority.
17
             CHAIRMAN READ: Thank you for that
18
   clarification.
19
             So we will have five motions. The first is the
20
   request for the development agreement. I'll take any
21
2.2
   motion.
            COMMISSIONER BLACO: I'll go ahead and make a
23
   motion.
24
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1	CHAIRMAN READ: Go ahead.
2	COMMISSIONER BLACO: I move to find Amendment
3	Number 2 to the development agreement, DA18-0001,
4	associated with PCN19-0040, consistent with the Sparks
5	Comprehensive Plan and to forward a recommendation of
6	approval to the Sparks City Council.
7	CHAIRMAN READ: Thank you.
8	Do we have a second?
9	COMMISSIONER VANDERWELL: Commissioner
10	VanderWell. Second.
11	CHAIRMAN READ: Thank you.
12	We have a motion by Commissioner Blaco and a
13	second by Commissioner VanderWell. Any discussion?
14	Seeing none, can we please have a roll call
15	vote?
16	MS. MARTINEZ: Commissioner Read?
17	CHAIRMAN READ: Aye.
18	MS. MARTINEZ: Commissioner Read?
19	CHAIRMAN READ: Aye.
20	MS. MARTINEZ: Commissioner Petersen?
21	COMMISSIONER PETERSEN: Aye.
22	MS. MARTINEZ: Commissioner Blaco?
23	COMMISSIONER BLACO: Aye.
24	MS. MARTINEZ: Commissioner Carey?

1	COMMISSIONER CAREY: Aye.
2	MS. MARTINEZ: Commissioner Pritsos?
3	COMMISSIONER PRITSOS: Aye.
4	MS. MARTINEZ: Commissioner Rawson?
5	COMMISSIONER RAWSON: Aye.
6	MS. MARTINEZ: And Commissioner VanderWell?
7	COMMISSIONER VANDERWELL: Aye.
8	CHAIRMAN READ: Thank you. Motion passes
9	unanimously.
10	Next is the request for the annexation
11	petition. Can I get a motion?
12	COMMISSIONER VANDERWELL: Madam Chair
13	COMMISSIONER BLACO: I'll try.
14	COMMISSIONER VANDERWELL: Commissioner
15	VanderWell. I move to forward a recommendation of
16	approval to the City Council for the annexation request,
17	ANX20-0002, associated with PCN19-0040, based on
18	Findings A1 through A4, and the facts supporting these
19	findings as set forth in the staff report.
20	CHAIRMAN READ: Thank you.
21	COMMISSIONER PRITSOS: Second.
22	CHAIRMAN READ: Okay. We have a motion by
23	Commissioner VanderWell and a second by Commissioner
24	Pritsos. Any discussion?

1	COMMISSIONER CAREY: Madam Chair, a couple
2	comments for the record, if I may.
3	CHAIRMAN READ: Go ahead.
4	COMMISSIONER CAREY: Thank you.
5	I concur with staff's recommendation on this
6	annexation request. And I believe that I can make the
7	required findings.
8	I agree that this proposed annexation is a
9	logical extension of the City limits. And I think that
10	it will help support Goal H2 and Policy CF1 of our
11	Comprehensive Plan.
12	Thank you.
13	CHAIRMAN READ: Thank you, Commissioner Carey.
14	Any other discussion?
15	Can we go ahead and do a roll call vote?
16	MS. MARTINEZ: Commissioner Read?
17	CHAIRMAN READ: Aye.
18	MS. MARTINEZ: Commissioner Petersen?
19	COMMISSIONER PETERSEN: Aye.
20	MS. MARTINEZ: Commissioner Blaco?
21	COMMISSIONER BLACO: Aye.
22	MS. MARTINEZ: Commissioner Carey?
23	COMMISSIONER CAREY: Aye.
24	MS. MARTINEZ: Commissioner Pritsos?

1	COMMISSIONER PRITSOS: Aye.
2	MS. MARTINEZ: Commissioner Rawson?
3	COMMISSIONER RAWSON: Aye.
4	MS. MARTINEZ: Commissioner VanderWell?
5	COMMISSIONER VANDERWELL: Aye.
6	CHAIRMAN READ: Thank you. Passes unanimously.
7	The next is the Comprehensive Plan land use
8	amendment request. Do I have a motion?
9	COMMISSIONER BLACO: Commissioner Blaco. I'll
10	make a motion.
11	CHAIRMAN READ: Go ahead.
12	COMMISSIONER BLACO: Move to approve the
13	Comprehensive Plan land use amendment, MPA20-0003,
14	associated with PCN19-0040, based on Findings CP1
15	through CP4, and the facts supporting these findings as
16	set forth in the staff report.
17	CHAIRMAN READ: Thank you.
18	COMMISSIONER VANDERWELL: Commissioner
19	VanderWell. Second.
20	CHAIRMAN READ: Okay. We have a motion by
21	Commissioner Blaco and a second by Commissioner
22	VanderWell. Any discussion before we vote?
23	Commissioner Carey.
24	COMMISSIONER CAREY: I'm going to support the

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proposed comprehensive land use change. I do have some
 1
 2
    reservations about adding additional residential land
    uses in this area. You know, I would prefer that there
 3
    would be a better mix of land uses. I think, in my
 4
    comments on the previous agenda item kind of outline
 5
    why.
 6
 7
             However, in this instance, I think that the
    requested IDR land use change is very minor. And it is
 8
 9
    consistent with generally what the planned land uses are
    in this development. Overall, I think that the proposed
10
    Open Space and IDR land use changes are very minor in
11
    nature and, therefore, consistent with the goals and
12
    policies of our plan and the land use for this area.
13
             But, I think, overall, we need to do a much
14
15
    better job of integrating land uses and getting and
16
    locating services and employment near residential,
    particularly in the Spanish Springs Valley.
17
18
             Thank you.
19
             CHAIRMAN READ:
                            Thank you, Commissioner Carey.
   Any further discussion?
20
2.1
            With that, can we please do a roll call vote?
22
            MS. MARTINEZ:
                            Commissioner Read?
23
            CHAIRMAN READ:
                             Aye.
24
            MS. MARTINEZ:
                            Commissioner Petersen?
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1	COMMISSIONER PETERSEN: Aye.
2	MS. MARTINEZ: Commissioner Blaco?
3	COMMISSIONER BLACO: Aye.
4	MS. MARTINEZ: Commissioner Carey?
5	COMMISSIONER CAREY: Aye.
6	MS. MARTINEZ: Commissioner Pritsos?
7	COMMISSIONER PRITSOS: Aye.
8	MS. MARTINEZ: Commissioner Rawson?
9	COMMISSIONER RAWSON: Aye.
10	MS. MARTINEZ: Commissioner VanderWell?
11	COMMISSIONER VANDERWELL: Aye.
12	CHAIRMAN READ: Thank you. The motion passes
13	unanimously.
14	And the fourth motion is for the rezoning
15	request.
16	COMMISSIONER BLACO: I'll go ahead and make a
17	motion.
18	CHAIRMAN READ: Go ahead.
19	COMMISSIONER BLACO: I move to forward a
20	recommendation of approval to the City Council for the
21	rezoning request, RZ20-0002, associated with PCN19-0040,
22	based on Findings Z1 through Z3, and the facts
23	supporting these findings as set forth in the staff
24	report.

1	CHAIRMAN READ: Thank you.
2	Second?
3	COMMISSIONER VANDERWELL: Commissioner
4	VanderWell. Second.
5	CHAIRMAN READ: We have a motion by
6	Commissioner Blaco and a second by Commissioner
7	VanderWell. Any discussion before?
8	Commissioner Carey.
9	COMMISSIONER CAREY: Thank you, Madam Chair. I
10	concur with staff's recommendation of approval and can
11	make the required findings on this rezone request.
12	I just wanted to express my appreciation to our
13	staff and the applicant for going for the A-5 zoning in
14	this particular area. I agree that it's compatible with
15	the zoning of our neighbors in Washoe County. I think,
16	although I believe that the A-40 zoning on this property
17	when it was annexed into the City would probably be
18	sufficient for what the applicant wants to do, I
19	appreciate that they are going for the rezone request to
20	being for the A-5, which is more compatible with Washoe
21	County.
22	And I would hope that our partners in the
23	region, Washoe County, would show the same courtesy to
24	the City when they are considering rezoning changes

1	there near the City. And I appreciate the accommodation
2	of this. And I will be supporting the motion.
3	Thank you.
4	CHAIRMAN READ: Thank you, Commissioner Carey.
5	Any other discussion before we vote?
6	All right. Can we go ahead and get a roll call
7	vote, please?
8	MS. MARTINEZ: Commissioner Read?
9	CHAIRMAN READ: Aye.
10	MS. MARTINEZ: Commissioner Petersen?
11	COMMISSIONER PETERSEN: Aye.
12	MS. MARTINEZ: Commissioner Blaco?
13	COMMISSIONER BLACO: Aye.
14	MS. MARTINEZ: Commissioner Carey?
15	COMMISSIONER CAREY: Aye.
16	MS. MARTINEZ: Commissioner Pritsos?
17	COMMISSIONER PRITSOS: Aye.
18	MS. MARTINEZ: Commissioner Rawson?
19	COMMISSIONER RAWSON: Aye.
20	MS. MARTINEZ: And Commissioner VanderWell?
21	COMMISSIONER VANDERWELL: Aye.
22	CHAIRMAN READ: Thank you. Passes unanimously.
23	And the fifth and final motion is for the
24	Truckee Meadows Regional Plan amendment sponsorship

1	request.
2	COMMISSIONER VANDERWELL: Madam Chair,
3	Commissioner VanderWell. I'm prepared to make a motion.
4	CHAIRMAN READ: Go ahead.
5	COMMISSIONER VANDERWELL: I move to forward a
6	recommendation of support to City Council to sponsor an
7	amendment to the 2019 Truckee Meadows Regional Plan for
8	a site 34.71 acres in size to change the regional land
9	designation from Rural Area to Tier 2 land and amend the
10	boundaries of the Truckee Meadows Service Area and City
11	of Sparks Sphere of Influence to include the site based
12	on the facts as set forth in the staff report.
13	CHAIRMAN READ: Thank you.
14	Do we have a second?
15	COMMISSIONER PETERSEN: Commissioner Petersen
16	will second.
17	CHAIRMAN READ: All right. Thank you.
18	So we have a motion by Commissioner VanderWell
19	and a second by Commissioner Petersen. Any discussion
20	before we vote?
21	Yes, Commissioner Carey.
22	COMMISSIONER CAREY: Thank you, Madam Chair.
23	Just a couple quick comments for the record. And I will
24	be supporting the motion.

1	I view these TMRPA amendments pretty consistent
2	with our master plan and the new Regional Plan. I
3	think, adding this property into the TMSA, the proposed
4	tiering change and the addition to the Sphere of
5	Influence are consistent with what we're trying to do in
6	this area. I think, it's pretty minor. And it's very
7	technical stuff, but I think it's a pretty minor, minor
8	change in general. And I hope that the City Council
9	will support this amendment to the plan.
10	I would just like to say, you know, it took
11	three years, about three years to get the Regional Plan
12	updated, and it's cool to see that we're finally able to
13	work on it. Perhaps if the Regional Plan took three and
14	a half years to get updated, this amendment probably
15	could have been rolled into the update. And it is
16	pretty consistent and minor in nature.
17	I just wanted to make that point. Thank you.
18	CHAIRMAN READ: Thank you, Commissioner Carey.
19	Any other discussion before we vote?
20	Seeing none, can we please do a roll call vote?
21	MS. MARTINEZ: Commissioner Read?
22	CHAIRMAN READ: Aye.
23	MS. MARTINEZ: Commissioner Petersen?
2 4	COMMISSIONER PETERSEN: Aye.

1	MS. MARTINEZ: Commissioner Blaco?
2	COMMISSIONER BLACO: Aye.
3	MS. MARTINEZ: Commissioner Carey?
4	COMMISSIONER CAREY: Aye.
5	MS. MARTINEZ: Commissioner Pritsos?
6	COMMISSIONER PRITSOS: Aye.
7	MS. MARTINEZ: Commissioner Rawson?
8	COMMISSIONER RAWSON: Aye.
9	MS. MARTINEZ: And Commissioner VanderWell?
10	COMMISSIONER VANDERWELL: Aye.
11	CHAIRMAN READ: Thank you. Motion passes
12	unanimously.
13	Thanks, again, Sienna and staff. That was a
14	huge presentation, and you guys did a very thorough job,
15	and I thought you really good on presenting that much
16	information.
17	Next are general business items, which there
18	are none.
19	So let's go ahead and move on to open to
20	general public comment limited to items that are not on
21	the agenda.
22	Casey, can you please repeat the call-in
23	information?
2 4	MS. MARTINEZ: The telephone number for call-in